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The Board of Retirement met in regular session at 9:00 a.m. on Wednesday, March 27, 2013 in the Conference Room of the Contra Costa County Employees' Retirement Association, 1355 Willow Way, Suite 221, Concord, CA.

Present:

Debora Allen, Terry Buck, Richard Cabral, John Gioia, Brian Hast, Jerry Holcombe, Sharon

Naramore, John Phillips, Jerry Telles, Maria Theresa Viramontes and Russell Watts

Absent:

Gabe Rodrigues

Staff:

Marilyn Leedom, Retirement Chief Executive Officer; Kurt Schneider, Retirement Deputy

Chief Executive Officer; Timothy Price, Retirement Chief Investment Officer; and Vickie

Kaplan, Retirement Accounting Manager

Outside Professional Support:

Representing:

Harvey Leiderman

Reed Smith LLP

Paul Angelo

The Segal Company

John Monroe

The Segal Company

#### Other Attendees:

Luz Casas

Contra Costa County Employees' Retirement Association (CCCERA) Staff

Karen Davis

CCCERA Staff

Christina Dunn

CCCERA Staff

Jessica Huffman

CCCERA Staff

Joelle Luhn

CCCERA Staff
CCCERA Staff

Justine Rossini

County Administrators Office

Lisa Driscoll Laura Strobel

County Administrators Office

Paul Louis

Retiree

Todd Smithey

Central Contra Costa Sanitary District

Michelle Johnston

Auditor-Controller's Office

Joanne Bohren

Auditor-Controller's Office

Lori Epsten

Auditor-Controller's Office

Marie Rulloda

Auditor-Controller's Office

Thea Vassallo

Central Contra Costa Sanitary District

Vito Impastato

Local 1230

Gloriann Sasser

San Ramon Valley Fire District

Robert Leete

San Ramon Valley Fire District

Bill Cullen

Retiree

Jackie Lorrekovich

Contra Costa County Fire District

Sue Casey

Moraga-Orinda Fire District

Pat Pattersen

RSG of Contra Costa County

John Bartel

First 5 Contra Costa

Haj Nahal

Auditor-Controller's Office

Ray Waletzko

Contra Costa Mosquito & Vector Control

Marnie Huddleston

First 5 Contra Costa

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Ken Westermann

Deputy Sheriff's Association

Rollie Katz

Local 1

Sean Casey

First 5 Contra Costa

Jacqueline Rhoades

Fassil Michael

Institutional Shareholder Services
Institutional Shareholder Services

## 1. Pledge of Allegiance

Buck led all in the Pledge of Allegiance.

### 2. Public Comment

No members of the public offered comment.

### 3. Presentation from The Segal Company on Actuarial Funding Policy

Angelo reported one of the reasons for reviewing and discussing CCCERA's Actuarial Funding Policy relates to the Governmental Accounting Standards Board (GASB) recently adopting Statements No. 67 and 68 that substantially revise financial reporting requirements for governmental pension plans and their sponsors. The revisions are for accounting purposes, not funding, but are instructive for funding policies.

He reported that in 2009 the CCCERA Board did a comprehensive review of the Actuarial Funding Policy components. He reviewed the Actuarial Cost Method, the Asset Smoothing Method, and the Unfunded Liability Amortization Policy, noting they will not be recommending changes to the Actuarial Cost Method or the Asset Smoothing Method. He also reviewed the general policy objectives, funding policy recommendations, asset smoothing methods and income smoothing methods. He reviewed asset smoothing and the Market Value of Assets (MVA) corridor, noting smoothing manages market volatility.

Angelo reviewed the amortization policy and the sources of the unfunded liability. He recommends no changes to current Unfunded Accrued Actuarial Liability (UAAL) layers already established as of December 31, 2011.

He recommended three changes to the current funding policy. The first change Segal recommended would be to adopt a shorter amortization period for plan amendments for a period not to exceed 15 years. He also recommended using a shorter amortization period for Golden Handshakes or early retirement incentive type programs (ERIP) of up to 5 years along with a statement that a recommendation by the actuary to the Board on the amortization period be included as part of the required actuarial cost study for any such ERIP. After discussion about amortizing a surplus as a credit to the contribution requirement and pointing out that PEPRA Section 7522.52 could be interpreted to mean no such credit is allowed, the final recommendation is to increase the amortization period for any actuarial surplus from 18 years to 30 years, if allowed under the law. He noted these recommendations apply to future changes in the UAAL and there would not be an impact on current UAAL layers or current contribution rates.

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<u>Bill Cullen</u>, retiree, asked if the recommended plan amendments could be paid for with excess earnings. Angelo confirmed that would be discussed separately since these changes would affect benefits that are funded by future contributions.

The Board discussed "contribution holidays", and the pay down of UAAL. He noted the UAAL is paid for through employer contributions and investment earnings and is not part of the employee contributions.

# 4. <u>Presentation from The Segal Company regarding projected five year employer contribution rates based on the changes to economic assumptions</u>

Monroe reported Segal has updated their five-year projection of estimated employer contribution rate changes for CCCERA. He stated the projection is derived from the December 31, 2011 actuarial valuation results and incorporates an estimated gross market value investment return of 14.1% for the 2012 calendar year. The rate changes include the asset gains and losses that are funded as a level percentage of the Association's total active payroll base as well as contribution increases from the changes in economic assumptions starting with the December 31, 2012 valuation. He noted the rate change projections are for the period beginning 18 months after the December 31, 2012 actuarial valuation.

He reviewed the assumptions and methods used to estimate the contribution rates as well as the projected contribution rates.

<u>Lisa Driscoll</u>, County Administrators Office, read a letter from the Board of Supervisors requesting that the CCCERA Board implement the entire contribution rate change resulting from decreasing the investment return assumption from 7.75% to 7.25% in the first year, rather than phasing in the new economic impacts over several years.

<u>Jackie Lorrekovich</u>, Contra Costa County Fire District, stated she was not speaking on behalf of the Fire District's governing board although their board has made the same recommendation as the County. She spoke to the impact of the assumption rate change stating their rates will increase an estimated 19.77% on a small amount of payroll which will have a direct impact on service reductions.

Leedom reported on the timeframe noting the triennial study will be completed in May and the annual actuarial valuation will be presented to the Board in late August/early September. The final decision to approve the July 1, 2014 rates will be in the fall.

Cabral was not present for subsequent discussion and voting.

# 5. Request from First Five Contra Costa regarding payment of their Unfunded Actuarial Accrued Liability (UAAL)

Sean Casey, Executive Director of First Five Contra Costa, gave an overview of the organization. He stated they are an independent public agency, fully funded by a tobacco tax. The organization's funding is decreasing at approximately 3% per year and the revenue continues to drop.

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First Five is proposing a \$2 million payment towards their unfunded liability in exchange for a reduction in the amortization payment based on an 11 year level dollar amount at 7.75%.

Gioia was not present for subsequent discussion and voting.

The Board discussed whether it is appropriate to grant the exception for this employer as compared to the other employers who have previously made UAAL prepayments or those that may make future UAAL prepayments.

Angelo stated the Board can outline in their funding policy a provision that addresses how to collect UAAL from an employer that is in a similar situation.

It was M/S/C to approve the request from First Five and allow a \$2 million prepayment towards their Unfunded Actuarial Accrued Liability (UAAL), with a level dollar amortization method, subject to legal review. (Yes: Allen, Buck, Hast, Holcombe, Phillips, Telles, Viramontes and Watts)

Cabral was present for subsequent discussion and voting.

## 6. <u>Presentation from Institutional Shareholder Services (ISS) on Proxy Voting Guidelines</u> - Jacqueline Rhoades, Fassil Michael

Price gave an overview of proxy voting, noting the staff recommendation to move away from the using CCCERA's individual proxy voting guidelines and move forward with one of the ISS benchmark policies.

Rhoades reviewed ISS's policy formulation process and the benefits of ISS's benchmark policies, noting their guidelines are updated on an annual basis. ISS also solicits feedback annually with a policy survey followed by roundtable discussions that strike the right balance between shareholder interests and economic practicality.

Michael compared current CCCERA policies to both the ISS Public Fund policy and the ISS Benchmark policy.

### 7. Staff recommendation for changes to Proxy Voting Guidelines

The Board discussed Dodd Frank legislation requirements, noting there have been new rules written that pertain directly to plan sponsors, specifically in the areas of corporate governance and disclosure.

Price stated CCCERA's current guidelines are not specific or comprehensive enough to comply with the Dodd Frank requirements and we lack the staff necessary to stay fully apprised of the new rules. Staff believes this role is best outsourced to an expert in the field, such as ISS. The advantage of the ISS guidelines is that they encompass additional issues and their language is much more specific. The projected cost savings is approximately \$5,000 per year. The total paid last year was \$40,000.

It was **M/S** to adopt the Benchmark set of proxy voting guidelines offered by Institutional Shareholder Services (ISS).

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After a lengthy discussion on the differences between ISS Benchmark and ISS Public Fund proxy voting quidelines, the question was called.

It was M/S/C to call for the question. (Yes: Allen, Hast, Holcombe and Phillips, Telles and Watts. No: Buck, Cabral, Viramontes).

It was M/S to adopt the Benchmark set of proxy voting guidelines offered by Institutional Shareholder Services (ISS) (Yes: Allen, Hast, Holcombe, Phillips. No: Cabral, Telles, Watts. Abs: Buck, Viramontes) Motion failed.

It was M/S/C to adopt the Public Fund Policy set of proxy voting guidelines offered by Institutional Shareholder Services (ISS). (Yes: Allen, Buck, Cabral, Hast, Holcombe, Phillips, Telles, Viramontes and Watts)

### CLOSED SESSION

The Board moved into closed session pursuant to Govt. Code Section 54956.9(a) (two cases) and Govt. Code Section 54956.9(b)(1) (one case).

The Board moved into open session.

- 8a. There was no reportable action related to Govt. Code Section 54956.9(a).
- 8b. There was no reportable action related to Govt. Code Section 54956.9(a).
- 9. There was no reportable action related to Govt. Code Section 54956.9(b)(1).

Hast was not present for subsequent discussion and voting.

### 10. Miscellaneous

(a) Staff Report -

<u>Leedom</u> gave an update on the status of elections for Board members whose terms are expiring on June 30, 2013.

She reported pay code items will be presented at the April 10, 2013 meeting.

<u>Schneider</u> reported the DSA has asked for clarification on the retirement tier for DSA staff if hired in August but not members of CCCERA until April after completing the academy and being sworn in. He stated legal will review this.

(b) Outside Professionals' Report -

None

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### (c) Trustees' Comments -

<u>Holcombe</u> reported an article on *CCCERA* in the Central Contra Costa Sanitary District newsletter (The Pipeline) contains incorrect information. Leedom stated she has had a conversation with Central Contra Costa Sanitary District.

<u>Telles</u> expressed his concern with not having a process for situations when there is not a candidate for the alternate retiree position on the CCCERA Board

He attended the onsite visit to WHV Investments and feels confident with the new CEO, noting our investment team has not changed.

<u>Naramore</u> stated the alternate retiree position is unlike the other alternate positions as they can only vote for the retiree trustee. The alternate retiree position also can only apply for either the alternate position or the retiree position, not both. She stated she has enjoyed her time on the Board and feels the process should be changed.

<u>Viramontes</u> reported she and Rodrigues attended Manatt's 2013 Public Pension Fiduciary Forum and felt it was a great conference.

It was M/S/C to adjourn the meeting. (Yes: Allen, Buck, Cabral, Holcombe, Phillips, Telles, Viramontes and

Watts)

Maria Theresa Viramontes. Chairman

John Phillips, Secretary